SUMMARY ANALYSIS OF AMENDED BILL

Franchise Tax Board

Author: Nakano	Analyst: Marion Mann DeJ	ong Bill Number: AB 465			
Related Bills: See Prior Analysis	Telephone: 845-6979	Amended Date: 06/15/2000			
	Attorney: Patrick Kusiak	Sponsor:			
SUBJECT: Research Expense Cred	it/Increase Alternative	Incremental Credit			
DEPARTMENT AMENDMENTS AC introduced/amended	CEPTED. Amendments reflect suggest	ions of previous analysis of bill as			
X AMENDMENTS IMPACT REVENUE. A new revenue estimate is provided.					
AMENDMENTS DID NOT RESOLVE THE DEPARTMENT'S CONCERNS stated in the previous analysis of bill as introduced/amended					
FURTHER AMENDMENTS NECESSARY.					
DEPARTMENT POSITION CHANGEI	OTO				
X REMAINDER OF PREVIOUS ANALYSIS OF BILL AS AMENDED August 16, 1999, STILL APPLIES.					
OTHER - See comments below.					
SUMMARY OF BILL					
Under the Personal Income Tax Law (PITL) and the Bank and Corporation Tax Law (B&CTL), this bill would increase the state alternative incremental research expense credit to 85% of the prior federal credit amount, instead of the existing 80%. Thus, the prior federal percentages of 1.65%, 2.2% and 2.75% would be replaced with 1.40%, 1.87% and 2.34%, respectively.					
SUMMARY OF AMENDMENT					
The June 15, 2000, amendments decreased the state alternative incremental research expense credit from 90% to 85% of the prior federal credit amount. The amendments also double joined this bill to SB 1655 to prevent chaptering issues.					
Except for the items discussed in this analysis, the department's analyses of the bill as introduced February 16, 1999, and as amended April 12, 1999, June 14, 1999, June 28, 1999, and August 16, 1999, still apply.					
EFFECTIVE DATE					
As a tax levy, this bill would become effective immediately upon enactment and would apply to taxable or income years beginning on or after January 1, 2000.					
Board Position: S NA	NP	Legislative Director Date			
SA O N OUA	NAR X PENDING	Johnnie Lou Rosas 6/28/00			

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TAX REVENUE ESTIMATE

Revenue losses under the PIT and B&CT laws are estimated to be as follows:

Effective	Tax Years A	fter Decemb	er 31, 1999		
Assumed Enactment After June 30, 2000					
(in millions)					
2000-01	2001-02	2002-03	2003-04		
-\$2	-\$4	-\$5	-\$5		

This analysis does not consider the possible changes in employment, personal income, or gross state product that could result from this measure.

TAX REVENUE DISCUSSION

The revenue impact was estimated as follows. First, the revenue loss due to the alternative incremental research expense credit under existing B&CT law was estimated for 1994 using the B&CT sample as well as other corporate financial data. Next, using the 1994 information, the revenue loss due to the higher credit rate (85% of the prior federal rate) proposed by this bill for the alternative incremental research expense credit was estimated. The difference between the loss under current law and the loss under the higher rate was the B&CT revenue impact of the bill based on 1994 data. Future revenue losses were extrapolated using reported research credit claimed by California corporations from 1994 to 1999, and Department of Finance projected annual growth rates of corporate profits. Finally, the revenue impact under PIT was assumed to be equal to 4% of the B&CT impact and was added to the corporate impact for the total impact.

BOARD POSITION

Pending.

At its March 23, 1999, meeting, the Franchise Tax Board voted 2-0 to take a "neutral" position on this bill as introduced February 16, 1999, which would have increased the alternative incremental credit from 80% to 100% of the federal formula. However, the Board has not yet reviewed the amendments, which would increase the credit from 80% to 85% of the federal formula.